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January 15, 2025

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Re: Bay d'Espoir Hydroelectric Generating Facility Penstock 1 – Project Update

In compliance with the Board of Commissioners of Public Utilities ("Board") Order No. P.U. 26(2024), please find enclosed Newfoundland and Labrador Hydro's ("Hydro") monthly report on the execution of the Bay d'Espoir Penstock 1 Life Extension Project for the period ended November 30, 2024. This report includes updates on the following:

- Project Scope;
- Project Risks and Mitigations;
- Project Schedule;
- Project Budget; and
- Project Expenditures.

This report, in particular Appendix B, contains commercially sensitive information. A version in which this information has been redacted is enclosed. The Board has been provided with a complete copy as well as a copy of the redacted version. Hydro requests that the Board use the redacted version for posting to its website.

Should you have any questions, please contact the undersigned.

Yours truly,

NEWFOUNDLAND AND LABRADOR HYDRO

Shirley A. Walsh
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Encl.

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Newfoundland Power Inc.

Regulatory Email

Bay d'Espoir Penstock 1 Life Extension Project Update

Period Ended November 30, 2024

January 15, 2025

A report to the Board of Commissioners of Public Utilities



Contents

1.0	Background	1
1.1	Report Timing.....	2
2.0	Project Scope	2
3.0	Project Risks and Mitigations.....	3
3.1	Geotechnical Assessment and Execution Planning.....	3
4.0	Project Schedule	3
5.0	Project Budget.....	4
6.0	Project Expenditures.....	4
7.0	Conclusion.....	5

List of Appendices

Appendix A: Project Schedule Milestone Table

Appendix B: Detailed Cost Information

1.0 Background

Newfoundland and Labrador Hydro’s (“Hydro”) application for approval of capital expenditures for section replacement and weld refurbishment for Bay d’Espoir Hydroelectric Generating Facility (“Bay d’Espoir”) Penstock 1 (“Penstock 1 Life Extension Project”) was approved by the Board of Commissioners of Public Utilities (“Board”) in Order No. P.U. 6(2023).

Subsequent to the Board’s approval, Hydro and its consultant completed a refresh of the project budget based on several factors, including the completion of detailed engineering, refinement of scope, and updated market factors such as commodity pricing and inflation. The review resulted in an increase to the initial estimated cost of \$50,606,700. On October 16, 2024, Hydro requested authorization to proceed with the Penstock 1 Life Extension Project with refinements in the scope of work and a revised budget.

In the interim, on October 7, 2024, Hydro entered into a formal agreement with the preferred civil construction proponent authorizing them to begin specific, limited activities essential for maintaining the project’s cost and schedule. This Limited Notice to Proceed (“LNTP”) was put in place to address critical path requirements while awaiting Board approval to allow for the full civil contract award. As part of the LNTP, test pit excavations were conducted near the dam's toe to assess geotechnical conditions and inform planning efforts.

On October 28, 2024, Hydro executed an amendment to the LNTP with the preferred civil construction proponent to extend the LNTP period to December 7, 2024, as the original LNTP was due to expire, to allow for continued activities required to maintain cost and schedule while awaiting Board approval of the revised budget. Following Board approval of the revised budget, Hydro executed the agreement before the amended LNTP expired.¹

On November 25, 2024, the Board issued Order No. P.U. 26(2024), approving an increased capital expenditure of \$65,876,021 and directed Hydro to submit a monthly report on the execution of the Penstock 1 Life Extension Project.

¹ On December 6, 2024, Hydro executed the full civil construction agreement with the preferred proponent. Further information will be included in Hydro’s Bay d’Espoir Penstock 1 Life Extension Project Update for the Period Ended December 31, 2024, to be submitted in mid-February 2025.

1 **1.1 Report Timing**

2 Hydro contractually requires reports from its contractors regarding progress; each report provides
3 details for the previous month. Upon receipt of the report, Hydro reviews and assesses the information
4 to confirm that the work is being completed pursuant to the project's approved milestones, overall
5 timeline, and contractual requirements. These are standard contracting and evaluation procedures that
6 ensure the accuracy and reliability of the information provided between Hydro and the contractor. The
7 time necessary for the contractor to prepare and provide its report, in addition to the time necessary for
8 Hydro to complete its review and prepare this required report, allows Hydro to provide the enclosed
9 monthly report for the period ended November 30, 2024.² A similar reporting timeline will continue for
10 future reports.

11 **2.0 Project Scope**

12 Bay d'Espoir is the largest hydroelectric generating facility on the Island, producing an average of
13 2,650 GWh annually. In operation since 1967, the station relies on four penstocks to supply water to
14 seven generating units. Penstock 1, which serves Units 1 and 2, is critical to the facility's operation, as
15 these units contribute 153 MW of generation capacity. Over time, structural deficiencies in Penstock 1
16 have necessitated intervention to ensure its reliable operation.

17 The Penstock 1 Life Extension Project involves a combination of section replacement and weld
18 refurbishment to address existing issues and ensure long-term structural integrity. Initially, the project
19 scope was developed based on feasibility studies and inspections, which identified the need to replace
20 the deteriorated 17-foot (5.2-meter) diameter section of Penstock 1, refurbish remaining weld seams,
21 and apply protective coatings to the penstock interior. The original plan included key activities such as
22 engaging a third-party consultant with expertise in steel penstock design and installation, fabricating
23 and coating the replacement section offsite, and performing onsite excavation, demolition, and
24 installation. Additional activities included the establishment of temporary accommodations, access
25 routes, and laydown areas, as well as relocating overhead lines to support construction.

26 Following detailed engineering work by Kleinschmidt under the engineering, procurement, and
27 construction management contract and a comprehensive inspection in 2023, the scope was refined to

² If Hydro becomes aware of a material change (as defined in the provisional Capital Budget Guidelines) that has occurred since the report cut-off date then Hydro will include it in the report.

1 address additional structural deficiencies. Most notably, the inspection findings indicated that the
2 additional 49 meters of the 15-foot (4.65-meter) diameter section of Penstock 1 also required complete
3 replacement. This section has the same steel thickness as the larger diameter section and its condition
4 necessitated replacement to ensure long-term reliability. Additionally, more robust dam stabilization
5 measures were determined to be essential to safely access the penstock at the dam's toe, increasing the
6 complexity and cost of construction.

7 Hydro remains committed to mitigating operational risks and extending the life of this critical
8 infrastructure to maintain reliable power generation for years to come. This project reflects Hydro's
9 strategic approach to aligning cost, schedule, and technical objectives while delivering a robust solution
10 to the challenges faced by Penstock 1.

11 With the exception of the aforementioned scope refinement approved in Board Order No.
12 P.U. 26(2024), associated with additional length of penstock replacement and dam stabilization, all
13 aspects of the project scope remain unchanged.

14 **3.0 Project Risks and Mitigations**

15 **3.1 Geotechnical Assessment and Execution Planning**

16 On November 21 and 22, 2024, the primary civil contractor completed test pit excavations near the
17 dam's toe to verify the feasibility and prudence of the planned shoring activities outlined in the work
18 scope. The results of these test pits are currently under analysis.

19 Civil projects involving excavation inherently carry the risk of encountering unexpected subsurface
20 conditions, which may require adjustments to execution plans, timelines, or costs. Despite thorough
21 planning, certain geotechnical conditions only become evident once excavation begins. Hydro
22 recognizes these challenges and addresses them, to the extent possible, through proactive testing and
23 analysis. Any necessary adjustments will be made to ensure safety, feasibility, and project success, with
24 updates provided as they become available.

25 **4.0 Project Schedule**

26 The Request for Proposals ("RFP") associated with the primary civil component of the Penstock 1 Life
27 Extension Project contemplated an award in the third quarter of 2024. As a result, the proponent's
28 contemplated work commencing in the October to November 2024 timeframe.

1 To protect the project's schedule and cost objectives, Hydro proceeded with the LNTP agreement with
2 the preferred civil construction proponent. This agreement authorized the commencement of specific,
3 limited activities essential for maintaining project momentum while ensuring alignment with established
4 milestones. The LNTP approach allowed critical early-stage work to proceed while the revised budget
5 approval process was finalized to address higher-than-anticipated costs. This proactive step ensures the
6 project remains on track and minimizes potential delays or cost escalations.

7 Work under the LNTP was completed, enabling the Contractor to continue to progress the work as
8 planned to maintain cost and schedule associated with the return of the assets to service on
9 October 31, 2025.

10 As of November 30, 2024, Hydro was awaiting the submission of the detailed execution schedule from
11 the primary civil contractor, as stipulated in the agreement. The schedule will be reviewed and assessed
12 by Hydro to ensure it aligns with the project's approved milestones, overall timeline, and contractual
13 requirements.³ This review will specifically evaluate the schedule's consistency with the key deliverables
14 outlined in the milestone table in Appendix A, which identifies critical components essential to the
15 project's success. Hydro will incorporate an assessment of progress against the approved execution
16 schedule, including these critical milestones, into its monthly reporting to the Board.

17 **5.0 Project Budget**

18 The Board has approved a revised project budget of \$65,876,021. Hydro is progressing the work in
19 alignment with the approved budget, with no deviations noted for the reporting period. The project
20 remains on track to meet approved cost and schedule targets, and Hydro continues to actively manage
21 risks to maintain compliance with all regulatory requirements.

22 **6.0 Project Expenditures**

23 As of November 30, 2024, the project expenditure forecast remains consistent with the approved
24 project budget. Appendix B provides further detailed cost information, including an overview of costs

³ Hydro received the contractor's baseline schedule on December 20, 2024. Further information will be included in Hydro's Bay d'Espoir Penstock 1 Life Extension Project Update for the Period Ended December 31, 2024, to be submitted in mid-February 2025.

1 incurred to November 30, 2024. Please note that Appendix B has been redacted as it contains
2 commercially sensitive information.

3 **7.0 Conclusion**

4 As of the end of the reporting period, the Penstock 1 Life Extension Project remains on track to meet
5 approved cost and schedule targets, and Hydro continues to actively manage risks to maintain
6 compliance with all regulatory requirements.

Appendix A

Project Schedule Milestone Table



Activity Name	Baseline	Forecast	Variance	2025																			
				Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec				
LNTF Execution Approval	07-Oct-24	07-Oct-24*	0d	◆																			
Contract Award	06-Dec-24	06-Dec-24*	0d				◆																
Mobilization to Site	12-Mar-25	12-Mar-25*	0d							◆													
Penstock Site Handover to Contractor	01-Apr-25	01-Apr-25*	0d								◆												
Start of Refurbishment Section Works	04-Apr-25	04-Apr-25	0d									◆											
Start of Replacement Section Works	28-Apr-25	28-Apr-25	0d										◆										
Completion of Refurbishment Section Works	28-Oct-25	28-Oct-25	0d																			◆	◆
Completion of Replacement Section	29-Oct-25	29-Oct-25	0d																			◆	◆
Completion of Construction Works	29-Oct-25	29-Oct-25	0d																			◆	◆
Completion of all Works and Demobilization	19-Nov-25	19-Nov-25	0d																				◆

BDE Penstock No. 1 Refurbishment Project Schedule

Data Date: 06-Oct-24
Print Date: 09-Jan-25



Note:

* Asterisks in the milestone schedule serve as visual indicators of scheduling constraints, which are integral to the Critical Path Method in project scheduling. These constraints are highlighted because the milestone table is an embedded component of the overall project schedule.

- ◆ Milestone
- ◆ Baseline MS

Appendix B

Detailed Cost Information



Redacted